accepting an appointment to the U.S. Navel Academy as a member of the class of 1981. She was a member of Annapolis' second coeduation class.

Ås a new Ensign, Lilia sailed for the Navel Communications Area Master Station Western Pacific in Guam, the first of three overseas assignments. While in Guam, Lilia was deployed to the Indian Ocean abroad the submarine U.S.S. *Proteus*, with only a handful of women. After crossing the Equator, she was proudly initiated as a Trusty Shell back in a time-honored sea faring ceremony

European assignments followed and, while stationed in England as a Navy-Air Force Liasion Officer at RAF Mildenhall, Lilia and two other Annapolis classmates saved the life of an elderly Briton. During their evening of liberty, they discovered the Briton who had collapsed from a heart attack. Next, Lilia served at the U.S. European Command in Stuttgart, Germany as the Officer-in Charge of the Navy-Marine Corps Elements at the headquarters' manpower and personnel directorate. While in Stuttgart, she provided crucial after-action reporting and personnel support in the wake of a terrorist murder of our Navel Attache in Greece and the U.S. Marine Barracks bombing in Beirut.

After five years, Lilia returned to the Washington D.C. area to serve in several assignments, including: the Navy Telecommunications Center at Crystal City, which was the Navy's largest message center; the Navy's Bureau of Personnel, where she was personally involved in assigning a record number of women officers to pursue advanced technical degrees at the Naval Postgraduate School; the Joint Chief of Staff's Command, Control and Communications Systems Directorate. While on the Joint Staff, Lilia coordinated the installation of command and control systems in the field offices of Customs, DEA and the North American Air Defense Command as part of our na-

tional anti-drug policy.
In 1990, Lilia was assigned as Officerin-Charge of the Personnel Support Detachment at Naval Air Station Whidbey Island, in the State of Washington. In this tour, she was responsible for the pay, travel and career advancements matters of 8,000 service members and their families. Lilia returned to the Washington, D.C. area again in 1992, where she served as the base-commander of the Navel Communications Unit Chetenham, a 230-acre facility in rural Maryland. At Cheltenham, 300 personnel and 19 tenant commands where under her jurisdiction. She also environmentally protected the wetlands at her base and hosted the local Boy Scout Troop.

In 1994, Lilia began a tour in the Secretary of the Navy's Office of Legislative Affairs. Lilia was responsible for representing the command, control, communications and tactical intelligence programs to the defense and intelligence committees of both the

House and Senate. In addition to numerous informational visits to the Naval communications and intelligence facilities throughout the United States, Europe and Japan, Lilia escorted Congressional delegations to the refugee camps in Guantanomo Bay, Cuba and later to the national elections in Nicaragua. In 1997, as a member of the team from the U.S. Naval Academy, she visited Peru to advise the Peruvian Navy on integrating women into their naval academy.

As the first U.S. Naval woman to attend the Inter-American Defense College, Lilia again helped blaze a trail for all women. Named as the ambassador of the U.S. Navy, she combined her native Spanish fluency and experience in nation security affairs to impress her Latin American counterparts. She forged lasting relationships with key civilian and military leaders of Latin America and left them with enduring, positive memories of women as military professionals.

Lilia's personal decorations include the Defense Meritorious Service Medal, the Meritorious Service Medal, the Joint Service Commendation Medal and the Navy Commendation Medal (three awards).

The United States, as a nation, owes a great debt of gratitude to Lilia Ramirez whose example will inspire women, Hispanics and all Americans seeking public service and whose work will have a lasting impact on our armed forces for years to come. While we will miss her distinguished career in uniform, we will no doubt continue to enjoy her commitment to her community and Nation. I wish to recognize her entire family, including her father Alvaro, her mother Ana (whom we lost this year to cancer), her brothers Michael and Henry and her sisters Angela and Ana Tulita who are all great American success stories of their own right. Best wishes to Lilia, her husband Randall Lovdahl (Commander, U.S. Navy) and her children Bianca and Beau as they mark this special milestone.

DELAYING THE IMPLEMENTATION OF SECTION 110 OF THE ILLEGAL IMMIGRATION REFORM AND IM-MIGRANT RESPONSIBILITY ACT OF 1996

• Mr. MOYNIHAN. Mr. President, I am opposed to implementing section 110 of the Immigration Reform Act of 1996. Its implementation would create widespread chaos and lead to untold congestion at our Northern borders' checkpoints, potentially creating havoc with our largest trading partner, Canada.

Each year, more than eight million trucks cross the eastern United States-Canada border carrying a variety of goods to market. In addition, the Eastern Border Transportation Coalition estimates that over 57 million cars cross that border each year. Sixty percent of these are day trips—people crossing the border to go to work or school, attend cultural events or to

shop. The remaining forty percent of auto border crossings were by vacationers.

If implemented, an automated entryexit system along the northern border would hamper both trade and tourism. This is not inconsequential. The United States-Canadian trade relationship is the largest in the world, totalling \$272 billion in 1995. Compare this to \$256 billion in trade for the entire European Union during that same period and one gets an idea of how important this relationship is and why it must remain unfettered by chaotic checkpoints.•

# WETLANDS AND WILDLIFE CONSERVATION ACT

• Mr. GRAMS. Mr. President, I rise today having learned of last night's unanimous consent request on S. 1677—The Wetlands and Wildlife Conservation Act of 1998.

As you know, S. 1677 reauthorizes the North American Wetlands Conservation Act (NAWCA) for the next five years. Mr. President, over its eight year history NAWCA has been a lynchpin in our nations efforts to preserve habitat and protect wildlife.

NAWCA has been a very good program for wildlife, for conservation, and for American taxpayers. For every one dollar of federal money, the program obtains on average a match of another two dollars from private partners. According to Ducks Unlimited, over 550 projects nationwide have been initiated with NAWCA funding. In 1996, 76.9 million individuals took part in wildlifeassociated activities, creating over \$100 billion in expenditures for our economy. Additionally, in 1996, over 40 million sportsmen and women spent over \$70 billion in recreational expenditures and millions more Americans spent billions in non-sport activities associated with wildlife.

My home state of Minnesota, in particular, has benefited from NAWCA. Over its eight-year life, NAWCA funding of \$18.4 million has stimulated private partners to contribute over \$25 million more to habitat projects. In 1996, 1.6 million Minnesotans participated in wildlife-associated activities, creating \$3.6 billion in expenditures throughout the state.

But beyond the economic benefits NAWCA provides are the important environmental aspects to the program. The decline in duck, geese, and other waterfowl populations in the early 1980s created the catalyst for the program. By protecting nearly 3.7 million acres of habitat since its creation, NAWCA has helped restore waterfowl populations to their highest level in half a century. In fact, state and federal surveys this past year counted 42 million breeding ducks, the highest level since surveys began in 1955, according to the U.S. Department of the Interior.

I was proud to join my colleagues this past April in cosponsoring S. 1677. I am even more proud to come to the floor today knowing the bill has passed the United States Senate and will continue to protect habitat and wildlife well into the future.

### RECOGNIZING BETTE WAHL

• Mr. KOHL. Mr. President, I rise today to recognize a woman who has been honored as one of only seven Americans to receive the National Crime Prevention Council's Ameritech Award of excellence in Crime Prevention.

Bette Wahl is an enthusiastic youth advocate and a strong voice in the Eau Claire community for crime prevention. While her words are powerful and persuasive, her actions prove her dedication to the youth of Eau Claire, Wisconsin. Mrs. Wahl is the Project Coordinator for the Eau Claire Coalition for Youth. The Coalition is a collaboration of 28 agencies which address the recreational, educational, and social needs of youth and family. Under Mrs. Wahl's guidance, creativity, and energy, the Coalition has grown and become a true asset to the community.

Bette Wahl has created innovative youth crime prevention programs, enlisting the support of senior citizens in her community. In 1994, Seniors Partnering with Youth brought young and old together to work on service projects that benefit the community. This program provides an alternative activity to crime and delinquency, helps youth serve the community, and develops the values of compassion, respect, and responsibility. Bette also created two pilot youth employment programs which serve as gang and delinquency diversion programs. Through one of the programs, Youth Works, young people build self-esteem, pride, and responsibility.

Bette has displayed her extraordinary passion and skill while developing effective crime prevention programs in the Eau Claire community. Eau Claire's chief of police, David Malone, called Bette "phenomenal" saying that "she seems to have a unique talent for bringing out the best in people and getting them to reach a solution." She succeeds where others fail by influencing and inspiring others with her energy and creativity, thereby achieving a positive and permanent change in the crime prevention field.

Bette recognizes that greater communication and integration of services enables a community to achieve tangible benefits in crime prevention. Sixty percent of juveniles in her truancy reduction program experienced an increase in school attendance; she has provided community service opportunities for 369 youth in another program, and she organizes two youth job fairs each year to match youth with area businesses for entry level jobs.

Mrs. Wahl's hard work in crime prevention encourages youth, adults, businesses, government agencies, community organizations, and schools to participate in a community-wide partner-

ship to help Eau Claire's youth realize their full potential. On behalf of all those affected by her work and in honor of her recent award, congratulations, Bette Wahl.•

RECOGNIZING MR. MORRIS AMITAY, DISTINGUISHED PRO-ISRAEL ACTIVIST

• Mr. SPECTER. Mr. President, I was happy to read a recent article in the Washington Jewish Week, Guide to Jewish Life in Washington, 1998–1999, about Morrie Amitay and his tireless work toward improving the bonds between the United States and Israel.

I have known Morrie since my earliest days on Capitol Hill and have had the opportunity to witness many of his accomplishments. Morrie's career is indeed impressive. During his years at Harvard Law School, Morrie developed a strong interest in United States foreign policy. This led to a career with the U.S. Foreign Service, where he served the U.S. embassies in both Italy and South Africa. Morrie's talents were quickly noted and he was promoted rapidly. In 1969, Morrie turned his attention to Capitol Hill where he took a position as a legislative assistant in the House of Representatives.

In 1974, while working as an aide for Senator Abraham Ribicoff, Morrie was instrumental in crafting the Jackson-Vanik Amendment—part of the Trade Act of 1974—which provided for an increase of Jewish immigrants from the then-religiously oppressive Soviet Union, into the United States.

Another significant achievement of Morrie's was to become executive di $rector\ of\ AIPAC,\ the\ American\ Israel$ Public Affairs Committee. During Morrie's tenure at AIPAC, the political action committee grew to be one of the most successful interest groups in Washington, D.C. His current work involves educating the American Jewish community on defense issues, and also strengthening the strategic ties between the defense establishments of the United States and Israel. This important work is accomplished through his position as vice chairman at the Jewish Institute for National Security Affairs.

Mr. President, I am privileged to be a friend of Morrie Amitay and I am proud to stand before you today and recognize his successful career. I offer congratulations to Morrie and best wishes for the future.

## TRIBUTE TO PATRICIA HYLTON

• Mr. FAIRCLOTH. Mr. President, I rise to commend a former member of my staff, Patricia Hylton, who has recently been named manager of the Refuse To Be A Victim program. Trish was an invaluable member of my office, and I'm certain that she will be successful in making Refuse To Be A Victim a beneficial program for women across the country.

While working in my office, Trish became interested in developing crime

awareness and prevention programs for women. Regrettably, such efforts are needed. The statistics are frightening. Seventy-three percent of women will be victimized at some point in their lives. Seventy-three percent. One million women are stalked each year in the United States. Figures such as these call for decisive action.

I am proud to recognize a program that empowers women with a strategy to ensure their own personal safety. Refuse To Be A Victim is a superior safety tool and thousands of women are safer because of their participation. Refuse To Be A Victim is sponsored by the National Rifle Association. The program is not, however, about firearms. Instead, Refuse To Be A Victim offers women the knowledge necessary to avoid being victimized.

This program is taught throughout the United States an in my home state nine men and women instruct hundreds of North Carolinians each year. I'm pleased that Trish has committed herself to such a worthwhile program. And I hope that many more American women will take advantage of this exceptional learning experience.

#### CBO COST ANALYSIS-S. 2361

• Mr. CHAFEE. Mr. President, on September 11, 1998, the Committee on Environmental and Public Works filed Senate Report 105-326, to accompany S. 2361, the Disaster Mitigation Act of 1998. When the report was filed, the letter and analysis of the cost of the legislation prepared by the Congressional Budget Office, as required by Section 403 of the Congressional Budget and Impoundment Control Act, was not available to the committee. That information was received on September 29, 1998. Therefore, I request that the letter from the Congressional Budget Office and cost analysis be placed in the CONGRESSIONAL RECORD.

U.S. CONGRESS, CONGRESSIONAL BUDGET OFFICE, Washington, DC, September 29, 1998. Hon. JOHN H. CHAFEE,

Chairman, Committee on Environment and Public Works, U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for S. 2361, the Disaster Mitigation Act of 1998.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contacts are Kristen Layman (for federal costs) and Lisa Cash Driskill (for the state and local impact).

Sincerely,

JUNE E. O'NEILL,

Director.

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE, SEPTEMBER 29, 1998

S. 2361: DISASTER MITIGATION ACT OF 1998

(As ordered reported by the Senate Committee on Environment and Public Works on July 29, 1998)

#### SUMMARY

S. 2361 would amend the Robert T. Stafford Disaster Relief and Emergency Assistance Act to authorize a predisaster mitigation